IN THE UNITED STATES DISTRICT COURT FOR THE MIDDLE DISTRICT OF GEORGIA MACON DIVISION

ONDRAWS HOSLEY,)
Plaintiff,)
v.) CIVIL ACTION NO. 5:09-CV-379 (MTT)
CAROLYN W. COLVIN, Acting Commissioner of Social Security Administration,	
Defendant.)))
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<u>ORDER</u>

Before the Court is the Plaintiff's motion for attorneys' fees under 42 U.S.C. § 406(b)(1) following the remand of his claim for Social Security benefits and subsequent determination by the Commissioner that he was entitled to disability benefits. Doc. 22.

On March 18, 2011, the Court adopted the Recommendation of Magistrate Judge Charles H. Weigle to remand the Plaintiff's claim for Social Security disability benefits to the Commissioner for further consideration. Docs. 15, 16. The Court subsequently awarded the Plaintiff \$3,839.96 in attorneys' fees pursuant to the Equal Access to Justice Act ("EAJA"). Doc. 20. September 7, 2016, the Social Security Administration notified the Plaintiff that he had been awarded past due benefits of \$174,876.00, of which 25% is \$43,719.00. Doc. 22-3 at 1, 5. The Plaintiff timely filed a fee request on

September 28, 2016, in the amount of \$20,000. Doc. 22. The Commissioner does not oppose this amount. Doc. 24.

Under § 406(b), "[w]henever a court renders a judgment favorable to a claimant under this subchapter who was represented before the court by an attorney, the court may determine and allow as part of its judgment a reasonable fee for such representation, not in excess of 25 percent of the total of the past-due benefits to which the claimant is entitled by reason of such judgment." 42 U.S.C. § 406(b)(1)(A). "In case of any such judgment, no other fee may be payable or certified for payment for such representation except as provided in this paragraph." *Id.* Attorneys' fees may be awarded pursuant to this subsection "where the district court remands the case to the Commissioner of Social Security for further proceedings, and the Commissioner on remand awards the claimant past-due benefits." *Bergen v. Comm'r of Soc. Sec.*, 454 F.3d 1273, 1277 (11th Cir. 2006).

In many cases, attorneys' fees will also be available under the EAJA, which permits a prevailing party in a civil action brought by or against the United States to be awarded fees and other expenses payable by the United States unless the government's position was "substantially justified" or "special circumstances make an

¹ Pursuant to M.D. Ga. L.R. 9.4, motions for attorneys' fees under 42 U.S.C. §§ 406(b) or 1383(d)(2) must be filed no later than 30 days after the date of the Social Security letter sent to the plaintiff's counsel of record at the conclusion of the Agency's past-due benefit calculation stating the amount withheld for attorneys' fees.

While § 406(b) controls awards for representation before a court, § 406(a) controls fees for representation before the Commissioner. The circuits are split on whether there is a combined 25% cap on fees awarded pursuant to § 406(a) and (b) or whether the 25% limit only applies to fees awarded pursuant to § 406(b). See Clark v. Astrue, 529 F.3d 1211, 1214-15 (9th Cir. 2008) (denoting split). In Dawson v. Finch, 425 F.2d 1192 (5th Cir. 1970), the Fifth Circuit held that 42 U.S.C. § 406 "precludes the aggregate allowance of attorney's fees greater than twenty-five percent of the past due benefits received by the claimant." *Id.* at 1195; see also Bonner v. City of Prichard, 661 F.2d 1206, 1209 (11th Cir. 1981) (en banc) (adopting as binding precedent the decisions of the former Fifth Circuit rendered prior to October 1, 1981). Thus, it remains the law in this circuit that fees awarded pursuant to § 406(a) and (b) for representation before the Commissioner and the Court may not exceed the 25% limit. See Paltan v. Comm'r of Soc. Sec., 518 F. App'x 673, 674 (11th Cir. 2013).

award unjust." 28 U.S.C. § 2412(d)(1)(A). If the case is remanded, counsel may obtain an EAJA fee award before knowing whether § 406(b) fees will be available after remand. "Congress harmonized fees payable by the Government under EAJA with fees payable under § 406(b) out of the claimant's past-due Social Security benefits in this manner: Fee awards may be made under both prescriptions, but the claimant's attorney must 'refun[d] to the claimant the amount of the smaller fee." *Gisbrecht*, 535 U.S. at 796 (alteration in original) (citation omitted). In lieu of the attorney refunding the smaller fee, the attorney may request an award under § 406(b) be reduced by the amount of an earlier EAJA award. *Jackson v. Comm'r of Soc. Sec.*, 601 F.3d 1268, 1274 (11th Cir. 2010).

Section 406(b) does not displace contingent-fee agreements between attorneys and Social Security claimants. *Gisbrecht*, 535 U.S. at 807. Such agreements, however, may not exceed 25% of the past-due benefits awarded, and "the attorney for the successful claimant must show that the fee sought is reasonable for the services rendered." *Id.* To determine the reasonableness of the fee requested, courts may request the attorney submit "a record of the hours spent representing the claimant and a statement of the lawyer's normal hourly billing charge for noncontingent-fee cases." *Id.* at 808. Though the Supreme Court did not provide a list of factors for courts to consider, they did cite with approval cases in which courts reduced the fee requested "based on the character of the representation and the results the representative achieved," such as if the attorney was responsible for delay or if the benefits received were large compared to the amount of time spent on the case. *Id.*

Plaintiff Ondraws Holsey and attorney Charles L. Martin entered into a fee agreement whereby the Plaintiff agreed to "seek approval of 25% of all past due benefits due me and/or my dependents if [he was] awarded benefits." Doc. 22-4 at 3. The total time Martin spent on the case for representation in this Court was 23.40 hours. Doc. 22-6 ¶ 1. Martin states that his normal billing rate for non-contingent fee Social Security cases is \$375.00 per hour. *Id.* ¶ 5. He also avers that since 1985 at least 90% of his practice has been in the area of Social Security law. *Id.* ¶ 4. Because the Plaintiff's claim for benefits was initially denied, it is unlikely he would have been successful without the attorney's efforts in this Court. As discussed above, these efforts resulted in back benefits of approximately \$174,876.00. There is no indication the attorney was responsible for undue delay, and the fee is not so large as to be an unreasonable windfall, indeed, the attorney requests a fee that is less than half of what he could have sought here.

Therefore, the Court concludes that the requested fee of \$20,000 is reasonable, and the Plaintiff's motion for attorney's fees (Doc. 22) is **GRANTED**. Counsel is **DIRECTED** to refund to the Plaintiff the Court's prior award of \$3,839.96 in attorney's fees under the EAJA, in accordance with counsel's acknowledgement of his responsibilities thereunder (Doc. 22-1 at 2; see also Doc. 24 at 1).

SO ORDERED, this 21st day of December, 2016.

S/ Marc T. Treadwell
MARC T. TREADWELL, JUDGE
UNITED STATES DISTRICT COURT